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BUREAU OF REAL ESTATE

By Jaunole

BEFORE THE BUREAU OF REAL ESTATE

STATE OF CALIFORNIA

In the Matter of the Accusation of) Cal BRE No. H-38967 LA) OAH No. 2013090797 CUCA SANCHEZ,)

Respondent.

STIPULATION & AGREEMENT AND DECISION AFTER

REJECTION

The California Bureau of Real Estate ("Bureau") filed an Accusation against CUCA SANCHEZ ("Respondent") on July 19, 2013. On March 13, 2014, a hearing was held and evidence was received; the case was deemed submitted on March 13, 2014.

On April 10, 2014, the Proposed Decision of

Administrative Law Judge ("ALJ") Howard Posner was issued,

and determined, among other things, that Respondent's real

estate salesperson license should be revoked; provided, however,

Respondent should be issued a restricted real estate license by

Calbre - H-38967 LA - STIPULATION & AGREEMENT AND DECISION AFTER REJECTION

the Real Estate Commissioner ("Commissioner") pursuant to section 10156.5 of the Business and Professions Code ("Code").

On June 16, 2014, the Commissioner rejected the Proposed Decision of April 10, 2014.

The parties wish to settle this matter without further proceedings.

IT IS HEREBY STIPULATED by and between Respondent CUCA SANCHEZ, representing herself, and the Bureau, acting by and through Cheryl Keily, Counsel for the Bureau, as follows for the purpose of settling and disposing of the Accusation filed by the Bureau:

I acknowledge that I have received, read and understand the Accusation filed by the Bureau of Real Estate against me on July 19, 2013, and the Statement to Respondent and the Discovery Provisions of the APA sent to me in connection with the Accusation.

I hereby admit that the allegations contained in the Accusation filed against me are true and correct and constitute a basis for the discipline of my real estate salesperson license.

I further acknowledge that the Commissioner held a hearing on this Accusation on March 13, 2014, before the Office of Administrative Hearings for the purpose of proving the allegations therein. I was present at the hearing and

Calbre - H-38967 LA - STIPULATION & AGREEMENT AND DECISION AFTER REJECTION

represented myself, and participated therein. Further, I have had an opportunity to read and review the Proposed Decision of the Administrative Law Judge.

I understand that pursuant to Government Code Section 11517(c), the Commissioner has rejected the Proposed Decision of the Administrative Law Judge. I further understand that pursuant to the same Section 11517(c), the Real Estate Commissioner may decide this case upon the record, including the transcript, without taking any additional evidence, after affording me the opportunity to present written argument to the Commissioner.

I further understand that by signing this Stipulation and Agreement, I am waiving my right to obtain a dismissal of the Accusation through proceedings under Government Code Section 11517(c) if this Stipulation and Agreement is accepted by the Commissioner. However, I also understand that I am not waiving my rights to further proceedings to obtain a dismissal of the Accusation if this Stipulation and Agreement is not accepted by the Commissioner.

I hereby request that the Commissioner in his discretion revoke my real estate salesperson license and issue to me a restricted real estate salesperson license under the authority of Code Section 10156.5 if I make application therefor and pay to the Bureau the appropriate fee for said license within 90 days from the effective date of the Decision herein.

I further understand that the restricted license shall be subject to the provisions of Section 10156.7 of the Code and the following conditions, limitations and restrictions will attach to the restricted license issued by the Bureau.

By reason of the foregoing and solely for the purpose of settlement of the Accusation without further administrative proceedings, it is stipulated and agreed that the Commissioner shall adopt the following Order:

ORDER

All licenses and licensing rights of Respondent CUCA SANCHEZ under the Real Estate Law are revoked; provided, however, a restricted real estate salesperson license shall be issued to Respondent pursuant to Code Section 10156.5 if Respondent makes application therefor and pays to the Bureau the appropriate fee for the restricted license within 90 days from the effective date of this Decision.

The restricted license issued to Respondent shall be subject to all of the provisions of Section 10156.7 of the Code and to the following conditions, limitations and restrictions imposed under the authority of Section 10156.6 of the Code:

1. The restricted license issued to Respondent may be suspended prior to hearing by Order of the Commissioner in the event of Respondent's conviction or plea of nolo contendere to a

crime which is substantially related to Respondent's fitness or capacity as a real estate salesperson licensee.

- 2. The restricted license issued to Respondent may be suspended prior to hearing by Order of the Commissioner on evidence satisfactory to the Commissioner that Respondent has violated provisions of the Real Estate law, the Subdivided Lands Law, Regulations of the Real Estate Commissioner or conditions attaching to the restricted license.
- 3. Respondent shall not be eligible to apply for issuance of an unrestricted real estate salesperson license nor for the removal of any of the conditions, limitations or restrictions of a restricted license until four (4) years have elapsed from the effective date of this Decision.
- 4. Respondent shall submit with any application for license under an employing broker, or any application for transfer to a new employing broker, a statement signed by the prospective employing real estate broker, on a form approved by the Bureau, which shall certify:
- (a) That the employing broker has read the Decision of the Commissioner which granted the right to a restricted license; and
- (b) That the employing broker will exercise close supervision over the performance by the restricted licensee

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5. Respondent shall, within nine (9) months from the effective date of this Decision, present evidence satisfactory to the Commissioner that Respondent has, since the most recent issuance of an original or renewal real estate salesperson license, taken and successfully completed the continuing education requirements of Article 2.5 of Chapter 3 of the Real Estate Law for renewal of a real estate salesperson license. Respondent fails to satisfy this condition, the Commissioner may order the suspension of the restricted license until Respondent presents such evidence. The Commissioner shall afford Respondent the opportunity for a hearing pursuant to the APA to present such evidence.

6. Within six months from the effective date of this Decision, Respondent shall take and pass the Professional Responsibility Examination administered by the Bureau, paying the appropriate examination fee. If Respondent fails to satisfy this condition, the Commissioner may order suspension of Respondent's license until Respondent passes the examination.

7. Respondent shall pay the Bureau its costs of investigation and enforcement in the amount of \$1,927.95 within 60 days of the effective date of this Decision.

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2	DATED: July 7, 2014 Chers ATles
3	CHERYL D. KEILY, Counsel BUREAU OF REAL ESTATE
4	I have read the Stipulation and Waiver and its terms
5	are agreeable and acceptable to me. I understand that I am
6	waiving my rights given to me by the California Administrative
7	Procedure Act (including but not limited to Section 11506,
8	11508, 11509, and 11513 of the Government Code), and I
. 9	willingly, intelligently, and voluntarily waive those rights.
10	1 miles 1 miles 1
11	
12	DATED: 1714
13	CUCA SANCHEZ Respondent
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15	* * *
16	mb a farmaria and
17	The foregoing Stipulation and Agreement is hereby
18	adopted as my Decision in this matter and shall become effective
19	at 12 o'clock noon on, 2014.
20	IT IS SO ORDERED, 2014.
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22	Real Estate Commissioner
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27	Calbre - H-38967 LA - STIPULATION & AGREEMENT AND DECISION AFTER REJECTION
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1	
2	DATED:
3	CHERYL D. KEILY, Counsel BUREAU OF REAL ESTATE
4	I have read the Stipulation and Waiver and its terms
5	are agreeable and acceptable to me. I understand that I am
6	waiving my rights given to me by the California Administrative
7	Procedure Act (including but not limited to Section 11506,
. 8	11508, 11509, and 11513 of the Government Code), and I
9	willingly, intelligently, and voluntarily waive those rights.
10	
11	
12	DATED:
13	CUCA SANCHEZ Respondent
14	
15	* * *
16	The foregoing Stipulation and Agreement is hereby
17	
18	adopted as my Decision in this matter and shall become effective
19	, 2014.
20	IT IS SO ORDERED, 2014.
21	
22	Real Estate Commissioner
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26	By: JEFFREY MASON Chief Deputy Commissioner
27	Calbre - H-38967 LA - STIPULATION & AGREEMENT AND DECISION AFTER REJECTION

PAGE - 7 -

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FILED

JUN 1 6 2014

BUREAU OF REAL ESTATE

By Jaumoh

BEFORE THE BUREAU OF REAL ESTATE

STATE OF CALIFORNIA

* * *

In the Matter of the Accusation of

CUCA SANCHEZ,

Respondent.

No. H- 38967 LA

OAH No. 2013090797

NOTICE

TO: CUCA SANCHEZ, Respondent.

YOU ARE HEREBY NOTIFIED that the Proposed Decision herein dated April 10, 2014, of the Administrative Law Judge is not adopted as the Decision of the Real Estate Commissioner. A copy of the Proposed Decision dated April 10, 2014, is attached for your information.

In accordance with Section 11517(c) of the Government Code of the State of California, the disposition of this case will be determined by me after consideration of the record herein including the transcript of the proceedings held on March 13, 2014, any written argument hereafter submitted on behalf of Respondent and Complainant.

Written argument of Respondent to be considered by me must be submitted within 15 days after receipt of the transcript of the proceedings of March 13, 2014, at the

Los Angeles office of the Bureau of Real Estate unless an extension of the time is granted for good cause shown.

Written argument of Complainant to be considered by me must be submitted within 15 days after receipt of the argument of Respondent at the Los Angeles office of the Bureau of Real Estate unless an extension of the time is granted for good cause shown.

DATED: 6/16/8014

Real Estate Commissioner

WAYNE S. BELI

BEFORE THE BUREAU OF REAL ESTATE DEAPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation of:

CUCA SANCHEZ,

Case No. H-38967 LA

OAH No. 2013090797

Respondent.

PROPOSED DECISION

Administrative Law Judge Howard Posner, Office of Administrative Hearings, State of California, heard this matter in Los Angeles, California on March 13, 2014.

Cheryl D. Keilly, Staff Counsel, represented Complainant Robin Trujillo, Deputy Real Estate Commissioner in the Bureau of Real Estate (Bureau).

Respondent Cuca Sanchez represented herself.

Oral and documentary evidence was received and the matter was submitted March 13, 2014.

Complainant brings this Accusation to revoke Respondent's real estate salesperson license. For the reasons set out below, the license is revoked, but Respondent may apply for a restricted license with a conditional suspension.

FACTUAL FINDINGS

- 1. Complainant issued this Accusation solely in her official capacity.
- 2. Respondent obtained a real estate salesperson license on July 18, 2006. It was renewed in 2010 and bears an expiration date of July 18, 2014.

Unauthorized Practice

3. Respondent has worked continuously as a real estate salesperson under licensed brokers' supervision since becoming licensed. Beginning about 2009, she had a side business, dealing directly with clients to get their mortgage loans modified. She estimates that she did about 80 loan modifications, with what she calls a "high rate of

success." She charged each client \$1,000 for "clerical overhead" before she started work on their loan modification, and another \$1,000 if she succeeded in getting the loan modified. Both payments were made directly to Respondent. No payment was made to her employing broker. Respondent submitted no paperwork to her broker. The broker had no contact with her clients, and did not review or supervise her work.

Mitigation and Aggravation

- 4. Respondent believed that that she was entitled to do loan modifications as long as she had real estate license. She did not understand that she was not allowed to perform any services as a real estate licensee without the supervision of her employing broker.
- 5. Respondent's activities resulted in one complaint to the Bureau, which the Bureau received October 6, 2011 from Kathryn Chavers. Respondent has no history of license discipline or other complaints to the Bureau about her. Respondent was forthright in her testimony and made a credible witness. Her testimony that she worked diligently to achieve results for her clients was credible. Her testimony that she worked diligently for the client who filed the complaint was also credible, supported by her notes of repeated communications with the lender.
 - 6. Respondent no longer offers loan modification services.

Costs of Investigation and Enforcement

7. Complainant introduced evidence that its costs of investigation and enforcement were \$2,094.75, consisting of 5.75 of attorney time at \$89 per hour, 24.5 hours of Bureau staff time at \$62 per hour, and .8 hours of Bureau manager review (of work by Bureau staff) at \$80 per hour. These amounts are reasonable.

LEGAL CONCLUSIONS

1. Respondent's actions are cause for license discipline because they constituted unlicensed practice as a real estate broker. A real estate broker's license is required to perform services "for borrowers or lenders or note owners in connection with loans secured directly or collaterally by liens on real property[.]" (Bus. & Prof Code, § 10131, subd (d).) A real estate salesperson performing any such services must do so in the employ of a real estate broker. (§ 10132.) "No real estate salesperson shall be employed by or accept compensation from any person other than the broker under whom he or she is at the time licensed." (§ 10137.) Respondent rendered services directly to clients and accepted money directly from clients. She was not permitted to do either of those things. Accepting an advance fee, even one characterized as "overhead," was also something only a licensed

¹ Unless otherwise specified, further references to section or "§" are to the Business and Professions Code.

broker is permitted to do. (§ 10131.2) "It is unlawful for any person to engage in the business, act in the capacity of, advertise or assume to act as a real estate broker or a real estate salesman within this state without first obtaining a real estate license[.]" (§ 10130.)²

- 2. As paragraph 8 of the Accusation alleges, Respondent's license is subject to discipline under section 10177, subdivision (d), which provides for discipline if the licensee "[w]illfully disregarded or violated the Real Estate Law," or section 10177, subdivision (g), which provides for discipline for "negligence or incompetence in performing an act for which he or she is required to hold a license." As a licensee, Respondent was responsible for knowing what services she was, and was not, allowed to perform, and was responsible for knowing that she was not allowed to perform services independent of an employing broker. Her actions in dealing with clients without broker supervision therefore constituted both willful disregard of the Real Estate Law³ and negligence in performing an act for which a license was required. The Accusation also alleges that discipline is warranted under section 10177, subdivision (j), which provides for discipline for "fraud or dishonest conduct." There was no evidence of fraud, and no evidence of dishonesty separate from Respondent's being in violation of the Real Estate Law.
- 3. In conducting her loan modification business, Respondent's violation of her responsibilities as a licensee were systematic and regular, but she diligently pursued her clients' interests. (Factual Finding 5.) While license discipline is appropriate, revocation is not. The heightened supervision of a restricted license is appropriate.
- 4. As paragraph 8 of the Accusation alleges, the Bureau is entitled to have Respondent pay reasonable costs of investigation and enforcement. (§ 10106.) The Bureau's request for \$2,094.75 in costs is reasonable. (Factual Finding 7.)

ORDER

All of Respondent Cuca Sanchez's licenses and licensing rights under the Real Estate Law are revoked, but a restricted real estate salesperson license shall be issued to Respondent under Section 10156.5 of the Business and Professions Code if Respondent applies for, and pays to the Bureau of Real Estate the appropriate fee for, the restricted license within 90 days

² Civil Code section 2944.7 and Business and Professions Code section 10085.6 prohibit anyone (including brokers) from receiving advance fees for loan modification services, but the Accusation does not allege either statute as a ground for discipline.

³ Penal Code section 7 provides, "The word 'willfully,' when applied to the intent with which an act is done or omitted, implies simply a purpose or willingness to commit the act, or make the omission referred to. It does not require any intent to violate law, or to injure another, or to acquire any advantage." The Penal Code definition can be "persuasive in determining the intent of the Legislature in using that word in other statutes." *Brown v. State Dept. of Health* (1978) 86 Cal.App.3d 548, 554.

16+ Adopted

from this Decision's effective date. The restricted license shall be subject to all the provisions of Section 10156.7 of the Business and Professions Code and to the following limitations, conditions and restrictions imposed under authority of Section 10156.6 of that Code:

- 1. The restricted license issued to Respondent may be suspended before hearing by Order of the Real Estate Commissioner in the event of Respondent's conviction or plea of nolo contendere to a crime which is substantially related to Respondent's fitness or capacity as a real estate licensee.
- 2. The restricted license may be suspended before hearing by Order of the Real Estate Commissioner on evidence satisfactory to the Commissioner that Respondent has violated provisions of the California Real Estate Law, the Subdivided Lands Law, Regulations of the Real Estate Commissioner or conditions attaching to the restricted license.
- 3. Respondent shall not be eligible to apply for the issuance of an unrestricted real estate license, or for the removal of any of the conditions, limitations or restrictions of a restricted license until four years have elapsed from the effective date of this Decision.
- 4. All Respondent's licenses and licensing rights of under the Real Estate Law are suspended for a period of 30 days from the effective date of this Decision; but the suspension shall be stayed for one year if:
 - a. Respondent obeys all laws, rules and regulations governing the rights, duties and responsibilities of a real estate licensee in the State of California; and
 - b. No final determination is made, after hearing or on stipulation, that cause for disciplinary action occurred within one year of the effective date of this Decision. Should such a determination be made, the Commissioner may, in his discretion, set aside the stay and reimpose all or a portion of the stayed suspension. Should no such determination be made, the stay shall become permanent.
- 5. Within six months from the effective date of this Decision, Respondent shall take and pass the Professional Responsibility Examination administered by the Bureau, paying the appropriate examination fee. If Respondent fails to satisfy this condition, the Commissioner may order suspension of Respondent's license until Respondent passes the examination.
- 6. Respondent shall pay the Bureau its costs of investigation and enforcement in the amount of \$1,927.95 within 60 days of the effective date of this Decision.

DATED: April 10, 2014

HOWARD POSNER

Administrative Law Judge

Office of Administrative Hearings