

BEFORE THE DEPARTMENT OF REAL ESTATE
STATE OF CALIFORNIA

 In the Matter of the Accusation of ) NO. H-24715 LA

GERALD EDWIN REED, )

Respondent. )

# ORDER DENYING REINSTATEMENT OF LICENSE

On March 4, 1992, a Decision was rendered herein revoking Respondent's restricted real estate salesperson license.

On or about February 17, 2004, Respondent petitioned for reinstatement of his real estate license and the Attorney General of the State of California has been given notice of the filing of the petition.

I have considered Respondent's petition and the evidence and arguments in support thereof. Respondent has failed to demonstrate to my satisfaction that Respondent has undergone sufficient rehabilitation to warrant the reinstatement of Respondent's real estate license, in that:

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In the Decision which revoked Respondent's real estate license, there were Determination of Issues made that there was cause to revoke Respondent's real estate license pursuant to Business and Professions Code ("Code") Section 10177(d). A Department of Real Estate ("Department") investigation had determined that Respondent had breached his fiduciary duty to clients.

II

Effective March 13, 1991, in Department Case number H-1754 SD, Respondent's real estate broker license was revoked and he was given the right to apply for an be issued a restricted real estate salesperson license. A restricted real estate salesperson license was issued to Respondent on July 18, 1991.

A Department audit examination had found violations of the Real Estate Law during a period of time when Respondent was the designated officer of a licensed real estate corporation.

III

On May 5, 1989, in Department Case Number H-1681 SD, an Order to Desist and Refrain was filed against Respondent and a licensed real estate corporation for which he was the designated officer.

A Department audit examination had found violations of the Real Estate Law during a period of time when Respondent was the designated officer of a licensed real estate corporation.

IV

The burden of proving rehabilitation rests with the petitioner (<u>Feinstein v. State Bar</u> (1952) 39 Cal. 2d 541).

A petitioner is required to show greater proof of honesty and integrity than an applicant for first time licensure. The proof must be sufficient to overcome the prior adverse judgment on the applicant's character (<u>Tardiff v. State Bar</u> (1980) 27 Cal. 3d 395).

The Department has developed criteria in Regulation 2911, to assist in evaluating the rehabilitation of an applicant for reinstatement of a license. Among the criteria relevant in this proceeding are:

2911 (a) - A longer period of time is required to establish rehabilitation, given Respondent's history of acts and conduct that is substantially related to the qualifications, functions and duties of a real estate licensee.

Given the fact that Respondent has not established that he has complied with Regulations 2911(a), I am not satisfied that Respondent is sufficiently rehabilitated to receive a plenary real estate license.

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NOW, THEREFORE, IT IS ORDERED that Respondent's petition for reinstatement of Respondent's real estate license is denied.

I am satisfied, however, that it will not be against the public interest to issue a restricted real estate salesperson license to Respondent.

A restricted real estate salesperson license shall be issued to Respondent pursuant to Code Section 10156.5 if Respondent within twelve (12) months from the date hereof:

(a) takes and passes the written examination required to obtain a real estate salesperson license.

(b) makes application therefor and pays the appropriate fee for said license.

The restricted license issued to Respondent shall be subject to all of the provisions of Code Section 10156.7 and to the following limitations, conditions and restrictions imposed under authority of Code Section 10156.6:

1. The restricted license issued to Respondent may be suspended prior to hearing by Order of the Real Estate Commissioner in the event of Respondent's conviction or plea of nolo contendere to a crime which is substantially related to Respondent's fitness or capacity as a real estate licensee.

may be suspended prior to hearing by Order of the Real Estate Commissioner on evidence satisfactory to the Commissioner that Respondent has violated provisions of the California Real Estate Law, the Subdivided Lands Law, Regulations of the Real Estate Commissioner or conditions attaching to the restricted license.

2. The restricted license issued to Respondent

- 3. Respondent shall not be eligible to apply for the issuance of an unrestricted real estate license nor for the removal of any of the conditions, limitations or restrictions of a restricted license until two (2) years have elapsed from the effective date of this Decision.
- 4. Respondent shall submit with any application for license under an employing broker, or with any application for transfer to a new employing broker, a statement signed by the prospective employing real estate broker on a form approved by the Department which shall certify:
- (a) That the employing broker has read the Decision of the Commissioner which granted the right to a restricted license; and
- (b) That the employing broker will exercise close supervision over the performance by the restricted licensee relating to activities for which a real estate license is required.

# This Order shall become effective at 12 o'clock noon

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	DATED:	•	9-11-87
	DATED:		

JEFF DAVI

Real Estate Commissioner

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ELLIOTT MAC LENNAN, Counsel Department of Real Estate 107 South Broadway, Room 8107 Los Angeles, California 90012 The second second

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BY STATE OF STATE

DEPARTMENT OF REAL ESTATE

STATE OF CALIFORNIA

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In the Matter of the Accusation of

MICHAEL E. POULTER; BEDFORD INDUSTRIES, INC.; GERALD EDWIN REED,

individually and as designated officer of Bedford

Industries, Inc.; and BEVERLY ANN DUSCHAK aka Beverly Ann Gregory,

Respondents.

No. H-24715 LA

STIPULATION AND AGREEMENT IN

SETTLEMENT AND ORDER

It is hereby stipulated by and between GERALD EDWIN REED (sometimes referred to as respondent) (all other named respondent's were defaulted pursuant to a DECISION on November 1, 1991), and the Complainant, acting by and through Elliott Mac Lennan, Counsel for the Department of Real Estate, as follows for the purpose of settling and disposing of the Accusation filed on June 28, 1991 in this matter:

1. All issues which were to be contested and all evidence which was to be presented by Complainant and respondent

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at a formal hearing on the Accusation, which hearing was to be held in accordance with the provisions of the Administrative Procedure Act (APA), shall instead and in place thereof be submitted solely on the basis of the provisions of this Stipulation.

- 2. Respondent has received, read and understands the Statement to Respondent, the Discovery Provisions of the APA and the Accusation filed by the Department of Real Estate in this proceeding.
- 3. On September 20, 1991, Respondent filed a Notice of Defense pursuant to Section 11505 of the Government Code for the purpose of requesting a hearing on the allegations in the Accusation. Respondent hereby freely and voluntarily withdraws said Notice of Defense. Respondent acknowledges that he understands that by withdrawing said Notice of Defense he thereby waives his right to require the Commissioner to prove the allegations in the Accusation at a contested hearing held in accordance with the provisions of the APA and that he will waive other rights afforded to him in connection with the hearing such as the right to present evidence in defense of the allegations in the Accusation and the right to cross-examine witnesses.
- 4. Respondent, pursuant to the limitations set forth below, hereby admits that the factual allegations in Paragraphs IV through XXXII of the Accusation filed in this proceeding are true and correct and the Real Estate Commissioner shall not be required to provide further evidence of such allegations.

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This Stipulation is based on respondent's decision 5. not to contest the allegations set forth in the Accusation as a result of the agreement negotiated between the parties. Stipulation and the finding, express or implied, based on respondent's decision not to contest the Accusation, are made expressly limited to this proceeding and any further proceeding initiated by or brought before the Department of Real Estate based upon the facts and circumstances alleged in the Accusation, and made for the sole purpose of reaching an agreed disposition of this proceeding. The decision of respondent not to contest the factual statements alleged, and as contained in the stipulated Order, is made solely for the purpose of effectuating this Stipulation. It is the intent and understanding of the parties that this Stipulation shall not be binding or admissible against respondent in any actions against respondent by third parties.

6. It is understood by the parties that the Real Estate Commissioner may adopt the Stipulation as his decision in this matter thereby imposing the penalty and sanctions on respondent's real estate licenses and license rights as set forth in the "Order" hereinbelow. In the event that the Commissioner in his discretion does not adopt the Stipulation, it shall be void and of no effect, and respondent shall retain the right to a hearing and proceeding on the Accusation under the provisions of the APA and shall not be bound by any admission or waiver made herein.

7. The Order or any subsequent Order of the Real Estate Commissioner made pursuant to this Stipulation shall not constitute an estoppel, merger or bar to any further

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1 administrative or civil proceedings by the Department of Real 2 Estate with respect to any matters which were not specifically 3 ! alleged to be causes for accusation in this proceeding. 4 DETERMINATION OF ISSUES 5 By reason of the foregoing stipulations, admissions and 6 waivers and solely for the purpose of settlement of the pending 7: Accusation without a hearing, it is stipulated and agreed that the 8. following determination of issues shall be made: 9 Ι 10 The conduct of respondent, as described in Paragraph 4 11 is cause to suspend or revoke the real estate license and license 12 rights of respondent GERALD EDWIN REED under the provisions of 13 Section 10177(d) of the Code. 14 ORDER 15: WHEREFORE THE FOLLOWING ORDER IS MADE PURSUANT TO THE 16 WRITTEN STIPULATION OF THE PARTIES: 17 Ι 18 The restricted real estate salesperson license and 19 license rights of respondent under the Real Estate Law (Part 1 of 20 Division 4 of the Business and Professions Code) are hereby 21 revoked. 22 23 DATED: 24 ELLIOTT MAC LENNAN Counsel for Complainant 25 26 27

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2 I have read the Stipulation and Agreement in Settlement 3 and Order and its terms are understood by me and are agreeable and 4 acceptable to me. I understand that I am waiving rights given to 5 me by the California Administrative Procedure Act (including but 6 not limited to Sections 11506, 11508, 11509 and 11513 of the Government Code), and I willingly, intelligently and voluntarily 8 waive those rights, including the right of requiring the 9 Commissioner to prove the allegations in the Accusation at a 10 hearing at which I would have the right to cross-examine witnesses 11 against me and to present evidence in defense and mitigation of 12 the charges. 13

DATED: 12/	12/20/9:	Gerald Edwin Reed		
,	•	GERALD EDWIN REED	,	
		Respondent		

The foregoing Stipulation and Agreement in Settlement and Order is hereby adopted by the Commissioner as Decision and Order and shall become effective at 12 o' clock noon on

April 14, \_\_\_\_\_, 1992.

CLARK WALLACE Real Estate Commissioner

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#### DEPARTMENT OF REAL ESTATE

#### STATE OF CALIFORNIA

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In the Matter of the Accusation of

MICHAEL E. POULTER;

BEDFORD INDUSTRIES, INC.; GERALD EDWIN REED,

individually and as designated officer of Bedford

Industries, Inc.;

and BEVERLY ANN DUSCHAK aka Beverly Ann Gregory,

Respondents.

No. H-24715 LA

#### **DECISION**

The Proposed Decision dated October 11, 1991 of Randolph Brendia, Regional Manager, Department of Real Estate, State of California, is hereby adopted as the Decision of the Real Estate Commissioner in the above-entitled matter.

The Decision shall become effective at 12 o'clock noon on November 21, 1991.

IT IS SO ORDERED

CLARK WALLACE

Real Estate Commissioner

#### DEPARTMENT OF REAL ESTATE

#### STATE OF CALIFORNIA

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In the Matter of the Accusation of

No. H-24715 LA

MICHAEL E. POULTER;
BEDFORD INDUSTRIES, INC.;
GERALD EDWIN REED,
individually and as
designated officer of Bedford
Industries, Inc.;
and BEVERLY ANN DUSCHAK
aka Beverly Ann Gregory,

Respondents.

PROPOSED DECISION

This matter was presided over as an uncontested case by Randolph Brendia, Regional Manager, Department of Real Estate, as the designee of the Real Estate Commissioner, in Los Angeles, California, on October 11, 1991.

Elliott Mac Lennan, Counsel, represented the Complainant.

No appearance was made by or on behalf of respondents MICHAEL E. POULTER; BEDFORD INDUSTRIES, INC.; and, BEVERLY ANN DUSCHAK aka Beverly Ann Gregory.\*

On proof of compliance with Government Code Section 11505, the matter proceeded as a default pursuant to Government Code Section 11520.

The following decision is proposed, certified and recommended for adoption.

 $^{\star}$  The matter of the Accusation of GERALD EDWIN REED is severed for hearing at another date.

#### FINDINGS OF FACT

Ι

The Complainant, Steven J. Ellis, a Deputy Real Estate Commissioner of the State of California, made the Accusation in his official capacity.

ΙI

MICHAEL E. POULTER (POULTER); BEDFORD INDUSTRIES, INC. (BEDFORD); and, BEVERLY ANN DUSCHAK aka Beverly Ann Gregory (DUSCHAK), (hereinafter sometimes collectively referred to as "respondents") are presently licensed and/or have license rights under the Real Estate Law, Part 1 of Division 4 of the Business and Professions Code (hereinafter "the Code").

III

At all times herein mentioned, respondent POULTER was licensed by the Department of Real Estate of the State of California (hereinafter "the Department") as a real estate salesperson in the employ of BEDFORD.

IV

At all times herein mentioned, respondent BEDFORD was licensed by the Department as a corporate real estate broker by and through Gerald Edwin Reed, real estate broker, as Designated Officer.

V

At all times herein mentioned, DUSCHAK was licensed by the Department as a real estate salesperson and was acting in the capacity of a salesperson licensed in the employ of Sundance Mortgage, Inc.

VI

On or about May 15, 1988, POULTER, while employed at Sundance Mortgage, Inc. (Sundance) as a vice president, loan originator, and real estate salesperson, submitted an offer to purchase real property, commonly known as, and located at 3305 State Street, San Diego, California (the State Street Property, or subject property) at an offered price of \$435,000, to a John A. Bettencourt (Bettencourt or seller) who, as owner, had listed it with Cotton-Ritchie Corporation at a sale price of \$490,000. The terms were such that POULTER would make a \$10,000 deposit, with an additional \$90,000 downpayment and seller to carry a second deed of trust in the amount of \$141,000, with POULTER assuming the existing first deed of trust of \$194,000. The seller executed a

counter-offer establishing the sale price to be \$457,000, balance of buyer's downpayment to be \$130,000, seller to carry a \$133,000 second deed of trust and buyer to assume the existing \$194,000 first deed of trust. POULTER's \$10,000 deposit was to be non-refundable.

#### VII

On May 16, 1988, POULTER executed a counter-offer proposing the purchase price to be \$446,500, with a total downpayment of \$120,000: the second deed of trust to be the difference between the downpayment and the balance of the existing first deed of trust, approximating \$131,500. Said counter-offer terminated at 5:00 PM on May 17, 1988.

#### VIII

On or about May 19, 1988, presumably due to the expiration of time, POULTER submitted a second offer to purchase the State Street Property at a price of \$456,500. The terms were such that POULTER would again make a \$10,000 deposit and an additional downpayment of \$115,000 for a total downpayment of \$125,000, taking title subject to an existing first loan of \$194,500, with seller assisted financing in the amount of \$137,000. Seller accepted.

IX

On or about May 20, 1988, an Escrow was opened with the escrow division at Peninsula Bank of San Diego to forward the sale of the subject property and to memorialize the dickered price and terms of sale. The terms were subsequently modified whereby the seller would carry a \$130,500 second deed of trust. The sale price was changed to \$450,000 with additional adjustments to be made before the close of escrow.

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On May 26, 1988, POULTER executed a "Buyer's Acceptance and Release" which reflects a \$5,000 credit against the purchase price from seller Bettencourt to POULTER in exchange for a full release from any obligation to perform corrective work to the subject property, should any be required. Said document also reflects an adjustment of the sale price to \$451,500, and the second deed of trust to be \$132,000.

XI

On June 6, 1988, another set of Escrow Instructions were prepared by Peninsula Bank which were subsequently amended on June 10, 1988, requiring POULTER to have an additional sum of "\$72,000 or more" on deposit, on or before June 20, 1988. Said Escrow Instructions also contained an additional amendment dated June 28, 1988, changing the vesting of title to the State Street Property from POULTER to BEDFORD.

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#### XII

On about June 29, 1988, due to a lack of adequate funds to consummate the purchase of the State Street Property, POULTER solicited a \$215,000 loan from Sundance via Marcia Myers Spann (Spann). At that time Spann was the president, chief officer and a real estate salesperson. POULTER represented to Sundance and Spann that said loan would be secured by a third deed of trust against the subject property.

#### IIIX

In order to arrange the \$215,000 loan, DUSCHAK, while a Sundance employee and real estate salesperson, along with Spann's acquiescence, solicited and received a portion of the sought \$215,000 loan in the amount of a \$125,000 loan from Kenneth A. Moe and his wife Debra Moe (collectively, the Moes), by preparing or causing to be prepared, along with POULTER, a false and fraudulent Investment Proposal which represented that the Moes' \$125,000 loan would be secured by a third deed of trust against the State Street Property; that the said subject property had an established appraised value of \$770,000; that the subject property had protective equity in the amount of \$230,000 with a 59% Loan To Value (LTV) ratio, and that the borrower was POULTER, who, at that time, was also a vice president of Sundance earning an annual salary of \$160,000.

#### XIV

In order to acquire the remaining \$90,000 of additional funds needed to complete the arranging of the \$215,000 loan, POULTER and DUSCHAK, along with Spann's approval and acquiescence, arranged a \$90,000 loan, on behalf of POULTER's corporation, BEDFORD, by offering and selling a \$50,000 fractionalized interest in the mortgage to Martin and Elizabeth Kreuger (the Kreugers); a \$30,000 fractionalized interest to Sundance, and a \$10,000 fractionalized interest to a Fred Brown (Brown), all totalling \$90,000, by using the same Investment Proposal on the Kreugers, Sundance and Brown that had been previously used on to the Moes.

#### ΧV

On or about July 12, 1988, DUSCHAK, while in Sundance's employ, solicited and subsequently arranged the immediate sale of the \$30,000 Sundance loan for POULTER, to a William E. Goodwin, after making the same representations concerning the subject property and borrower's qualifications by the instrumentality of the Investment Proposal that had been made to the Moes, the Kreugers and Brown, and without disclosing that POULTER sought to change the borrower from being himself to BEDFORD by designating BEDFORD as being named borrower in whom title would vest. BEDFORD, to be sure, had no interest in the State Street Property purportedly securing Goodwin's loan.

#### XVI

On or about June 20, 1988, which was the timeframe during which the Moes were solicited to invest their \$125,000, POULTER and DUSCHAK represented to the Moes that their investment would be secured by a third deed of trust against the subject property, and within the same approximate timeframe, POULTER and DUSCHAK represented to the Kreugers that their \$50,000 interest in the \$90,000 fractionalized deed of trust would also be secured by a third deed of trust of a so-called "equal parity" nature. POULTER and Gregory knew and were well aware that, under California's recording system for deeds, neither third deed of trust would be recorded in such a manner that would provide for equal or equivalent position or priority because the \$125,000 deed of trust was recorded as Instrument #88-317602 and the \$90,000 fractionalized deed of trust was recorded as Instrument #88-317603: two separate instruments recorded at two different times. Neither respondent POULTER, DUSCHAK, REED or BEDFORD informed the Moes, Kreugers, Brown and Goodwin, (collectively, the lenders or the investors) that they would not be in "equal parity" with one another on the third deed of trust under the California system of recording real property deeds by first in time, first in right.

#### IIVX

On or about June 30, 1988, and subsequent to the arranging of the \$215,000 loan, and the close of the sale escrow, BEDFORD was paid \$59,163.76 out of the proceeds from the \$215,000 loan. POULTER was also paid \$9,369.50 out of the proceeds from the sale escrow, for a total payout to them both of \$68,533.26, constituting a "Cash To Buyer" transaction. POULTER failed to honor his or have BEDFORD honor its obligations resulting in foreclosure of the State Street Property.

#### IIIVX

At all times material herein, the investors on the loans secured by the State Street Property have suffered frustration, anxiety and emotional distress from the situation caused by respondents POULTER and DUSCHAK's creation of the "equal parity" loans and the failure to explain the consequences of said parity loans to the investors.

#### XIX

As the owner, president and chief executive officer of BEDFORD, respondent POULTER knew of, authorized and directed DUSCHAK to create the parity loans and to fail to fully disclose the existence of said parity loans to the investors of the loans secured by the State Street Property.

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Based upon a standard of proof of clear and convincing evidence to a reasonable certainty, the following determination of issues is made.

#### DETERMINATION OF ISSUES

The conduct of Respondent MICHAEL E. POULTER; BEDFORD INDUSTRIES, INC.; and, BEVERLY ANN DUSCHAK aka Beverly Ann Gregory, in perpetrating the "equity parity" trust deed scheme, as described in Findings VI-XIX, above, constitutes cause under Sections 10176(a) and 10176(i), for the suspension or revocation of all licenses and license rights of said respondents.

#### ORDER

All licenses and license rights of respondents MICHAEL E. POULTER; BEDFORD INDUSTRIES, INC.; and, BEVERLY ANN DUSCHAK aka Beverly Ann Gregory, under Part 1 of Division 4 of the Business and Professions Code are hereby revoked.

DATED: 11 October 1891

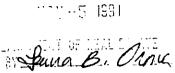
RANDOLPH BRENDIA

Regional Manager

Department of Real Estate

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# BEFORE THE DEPARTMENT OF REAL ESTATE STATE OF CALIFORNIA



STATE OF CA	LIFORNIA	Juna B. Ornic				
In the Matter of the Accusation of	•					
GERALD EDWIN REED,	Case No.	H-24715 LA				
	OAH No.	H-24715 LA L-55044				
Respondent(s)	,					
NOTICE OF HEARING	G ON ACCUSAT	ION				
To the above named respondent:						
You are hereby notified that a hearing will be held before the Department of Real Estate at						
OFFICE OF ADMINISTRATIVE HEARINGS, 314 W. FIRST ST., LOS ANGELES, CA 900						
on the <u>&amp; 31st</u> day of <u>JANUARY</u> , 19 9 as the matter can be heard, upon the charges made in the Ac	92_, at the hour of ccusation served up	9:00 a.m., or as soon thereafter oon you.				
You may be present at the hearing, and you may be represent at the hearing nor to be represented by counsel. If y at the hearing, the Department may take disciplinary action evidence including affidavits, without any notice to you.	ou are not present i	n person nor represented by counsel				
You may present any relevant evidence and will be testifying against you. You are entitled to the issuance of suproduction of books, documents or other things by applying	ubnerias to compel-	the attendance of witnesses and the				
The hearing shall be conducted in the English language does not proficiently speak the English language, you must approved by the hearing officer conducting the hearing as som in which the witness will testify. You are required to pay the otherwise.	provide your own i	interpreter. The interpreter must be				
	DEPARTMENT	OF REAL ESTATE				
Dated: November 4, 1991	By Eccitin 7	a				
Gerald Edwin Reed Sacto. OAH	,	MAC LENNAN Counsel				

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cc:

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ELLIOTT MAC LENNAN, Counsel Department of Real Estate 107 South Broadway, Room 8107 Los Angeles, California 90012

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DEPARTMENT OF REAL ESTATE

STATE OF CALIFORNIA

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In the Matter of the Accusation of

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MICHAEL E. POULTER; BEDFORD INDUSTRIES, INC.; GERALD EDWIN REED,

and BEVERLY ANN DUSCHAK aka Beverly Ann Gregory,

individually and as

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designated officer of Bedford Industries, Inc.;

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No. H-24715 LA

ACCUSATION

The Complainant, Steven J. Ellis, a Deputy Real Estate
Commissioner of the State of California, for cause of accusation
against MICHAEL E. POULTER (POULTER); BEDFORD INDUSTRIES,
INC.(BEDFORD); GERALD EDWIN REED (REED), individually and as
designated officer of Bedford Industries, Inc.; and BEVERLY ANN
DUSCHAK aka Beverly Ann Gregory (DUSCHAK), is informed and alleges
in his official capacity as follows:

Respondents.

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COURT PAPER STATE OF CALIFORNIA STD. 113 (REV. 8-72)

BS 3476

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Each respondent is presently licensed and/or has license rights under the Real Estate Law (Part 1 of Division 4 of the California Business and Professions Code).

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All references to the "Code" are to the California
Business and Professions Code and all references to "Regulations"
are to Title 10, Chapter 6, California Code of Regulations.

III

At all times material, BEDFORD was and now is licensed by the Department of Real Estate of the State of California (Department) as a corporate real estate broker by and through REED as designated officer.

14 IV

At all times material from June 14, 1989 until January 5, 1991, REED was licensed by the Department individually and as designated officer of BEDFORD to qualify it and to act for it as a corporate real estate broker and, as provided by Section 10159.2 of the Code, was responsible for the supervision and control of the activities conducted on its behalf by its officers, managers and employees as necessary to secure full compliance with the provisions of the Real Estate Law including the supervision of the salespeople licensed to the corporation in the performance of acts for which a real estate license is required by Section 10159.2 of the Code. REED's real estate broker's license was cancelled on January 5, 1991. Thereafter, and until March 13, 1991, BEDFORD was without a designated officer.

V

At all times material, in the city of San Diego, San Diego County, POULTER was licensed as a real estate salesperson by the Department. During the period from September 18, 1987 to December 6, 1988 POULTER was employed by Sundance Mortgage, Inc.; from December 27, 1988 to March 17, 1989, POULTER was employed by REED; from June 14, 1989 until January 5, 1991, POULTER was employed by BEDFORD. POULTER is the sole owner, director and corporate officer of BEDFORD.

VI

At all times material herein until January 5, 1991, REED was licensed by the Department as a real estate broker in his individual capacity. Effective January 5, 1991 in the Matter of the Accusation of Sundance Mortgage, Inc., et al. (Sundance), Department of Real Estate Case No. H-1754 SD, the real estate broker license of REED was revoked and he was given the right to apply for a restricted real estate salesperson license.

VII

At all times material, in the city of San Diego, San Diego County, DUSCHAK was licensed as a real estate salesperson by the Department. During the period from January 6, 1988 to December 27, 1988 DUSCHAK was employed by Sundance Mortgage, Inc., as a real estate salesperson.

#### VIII

Whenever reference is made in an allegation in the accusation to an act or omission of BEDFORD, such allegation shall be deemed to mean that the officers, directors, managers,

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COURT PAPER STATE OF CALIFORNIA STD. 113 (REV. 8-72

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employees, agents and real estate licensees employed by or associated with BEDFORD, including REED and POULTER, committed such act or omission while engaged in the furtherance of the business or operation of BEDFORD and while acting within the course and scope of their corporate authority, agency and employment.

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At all times material, BEDFORD, REED, POULTER, and DUSCHAK were acting as the agent or employee of the other and within the course and scope of such agency or employment.

At all times material, in the City of San Diego, San Diego County, BEDFORD engaged in the business of a corporate real estate broker, REED, a real estate broker, and POULTER, a real estate salesperson, respectively, within the meaning of Section 10131(d) of the Code, including the operation of a mortgage loan brokerage business with the public wherein lenders and borrowers were solicited for loans secured directly or collaterally by liens on real property, wherein such loans were arranged, negotiated, processed, and consummated on behalf of others for compensation or in expectation of compensation and for fees often collected in advance.

# 1990 AUDIT EXAMINATION

XI

From August to September, 1990, the Department conducted an audit of BEDFORD concerning trust fund handling and record-keeping by BEDFORD in the above-described mortgage loan brokerage

business. The time period covered by said audit was from January 1, 1990 to and including June 30, 1990, and, unless otherwise mentioned, the relevant period of time referenced herein shall be the same.

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At all times material herein, BEDFORD conducted the above-referenced mortgage loan brokerage business under the fictitious business name of Bedford Home Loan, Inc., although said fictitious name was not placed on the corporate real estate broker license of BEDFORD. BEDFORD violated Regulation 2731 by performing acts requiring a real estate license in the above-referenced fictitious name when said name was not on its real estate license.

XIII

At all times material in the conduct of its mortgage loan brokerage business, BEDFORD received trust funds, including loan proceeds from lenders and loan payments from borrowers and deposited or caused to be deposited and disbursed or caused to be disbursed said trust funds into a bank account at Great American Bank, San Diego, California, entitled Bedford Home Loan, Inc. Account No: 15-42117054 ("Bedford Trust Account").

XIV

BEDFORD, violated Section 10145 of the Code and Regulation 2830 by not maintaining the Bedford Trust Account in the name of Bedford Industries, Inc., as the trustee thereof and failing to designate said account as a "trust account" on the signature card thereof.

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At all times material herein, BEDFORD failed to maintain columnar records of the receipt and disbursement of trust funds received and not placed into a trust account, to wit, loan proceeds forwarded to title companies. BEDFORD maintained control records for the receipt and disbursement of trust funds in the form of loan payments deposited into and disbursed from the Bedford Trust Account. However, said control records were incomplete in that the records were not in columnar form and did not contain a daily balance. BEDFORD violated Regulation 2831, by not maintaining control records of trust funds received and not placed into a trust account and maintaining incomplete records for trust funds which were deposited into and disbursed from the Bedford Trust Account.

XVI

At all times material herein, BEDFORD maintained a separate record for each beneficiary or transaction regarding the receipt and disbursement of trust funds into and from the Bedford Trust Account. However, said separate records were incomplete by not recording the check numbers of disbursements made from the Bedford Trust Account. BEDFORD violated Regulation 2831.1 by maintaining incomplete separate records.

# XVII

At all times material herein, BEDFORD failed to maintain monthly reconciliations of the balance of all separate beneficiary or transaction records with the columnar control records of all

trust funds received and disbursed. BEDFORD violated Regulation
2 2831.2 by failing to maintain such reconciliations.

XVIII

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In or about October 1989, BEDFORD solicited and negotiated a loan secured by a lien on real property whereby Ruth Grant loaned \$17,000 to POULTER as trustee of the Poulter Family Trust. Although the proceeds of said loan were used for the benefit of POULTER, BEDFORD failed to notify the Department of such loan by submitting the Lender Disclosure Statement required by Section 10232.5 of the Code prior to the solicitation thereof. BEDFORD violated Section 10231.2 of the Code by failing to so notify the Department.

EOUAL PARITY DEEDS OF TRUST

XIX

On or about May 15, 1988, POULTER, while employed at Sundance Mortgage, Inc. (Sundance) as a vice president, loan originator, and real estate salesperson, submitted an offer to purchase real property, commonly known as, and located at 3305 State Street, San Diego, California (the State Street Property or subject property) and more particularly described as

Lots 5 and 6, excepting the Northwesterly 20.00 feet of Lot 5, Block 136 of MIDDLETOWN in the County of San Diego, State of California, according to Map thereof filed in the office of the County Recorder of San Diego County. ALSO that portion of the Easterly 14 feet of State Street adjoining the above described property on the West and that portion of the Northerly 11.5 feet of Sassafras Street adjoining said Lot 6 of the South as vacated and closed to public use by Resolution No. 64266 of the Common Council of the City of San Diego

at an offered price of \$435,000 to John A. Bettencourt (Bettencourt or seller) who, as owner, had listed it with Cotton-Ritchie Corporation at a sale price of \$490,000. The terms were such that POULTER would make a \$10,000 deposit, with an additional \$90,000 down payment and seller to carry a second deed of trust in the amount of \$141,000, with POULTER assuming the existing first deed of trust of \$194,000. The seller executed a counteroffer establishing the sale price to be \$457,000, balance of buyer's down payment to be \$130,000, seller to carry a \$133,000 second deed of trust and buyer to assume the existing \$194,000 first deed of trust. POULTER's \$10,000 deposit was to be nonrefundable.

XX

On May 16, 1988, POULTER executed a counteroffer proposing the purchase price to be \$446,500, with a total down payment of \$120,000; the second deed of trust to be the difference between the down payment and the balance of the existing first deed of trust, approximating \$131,500. Said counteroffer terminated at 5:00 p.m. on May 17, 1988.

XXI

On or about May 19, 1988, presumably due to the expiration of time, POULTER submitted a second offer to purchase the State Street Property at a price of \$456,500. The terms were such that POULTER would again make a \$10,000 deposit and an additional down payment of \$115,000 for a total down payment of \$125,000, taking title subject to an existing first loan of \$194,500, with seller assisted financing in the amount of \$137,000. Seller accepted.

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#### XXII

On or about May 20, 1988, an Escrow was opened with the escrow division at Peninsula Bank of San Diego to forward the sale of the subject property and to memorialize the price and terms of sale. The terms were subsequently modified whereby the seller would carry a \$130,500 second deed of trust. The sale price was changed to \$450,000 with additional adjustments to be made before the close of escrow.

#### XXIII

On May 26, 1988, POULTER executed a "Buyer's Acceptance and Release" which reflects a \$5,000 credit against the purchase price from seller Bettencourt to POULTER in exchange for a full release from any obligation to perform corrective work to the subject property, should any be required. Said document also reflects an adjustment of the sale price to \$451,500, and the second deed of trust to be \$132,000.

# VIXX

On June 6, 1988, another set of Escrow Instructions were prepared by Peninsula Bank which were subsequently amended on June 10, 1988, requiring POULTER to have an additional sum of "\$72,000 or more" on deposit, on or before June 20, 1988. Escrow Instructions also contained an additional amendment dated June 28, 1988, changing the vesting of title to the State Street Property from POULTER to BEDFORD.

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XXV

On about June 29, 1988, due to a lack of adequate funds to consummate the purchase of the State Street Property, POULTER solicited a \$215,000 loan from Sundance via Marcia Myers Spann (Spann). At that time Spann was the president, chief officer and a real estate salesperson. POULTER represented to Sundance and Spann that said loan would be secured by a third deed of trust against the subject property.

IVXX

In order to arrange the \$215,000 loan, DUSCHAK, while a Sundance employee and real estate salesperson, along with Spann's acquiescence, solicited and received a portion of the sought \$215,000 loan in the amount of a \$125,000 loan from Kenneth A. Moe and his wife, Debra Moe (collectively, the Moes), by preparing or causing to be prepared, along with POULTER, a false and fraudulent Investment Proposal which represented that the Moes' \$125,000 loan would be secured by a third deed of trust against the State Street Property; that the said subject property had an established appraised value of \$770,000; that the subject property had protective equity in the amount of \$230,000 with a 59% Loan To Value (LTV) ratio, and that the borrower was POULTER, who, at that time, was also a vice president of Sundance earning an annual salary of \$160,000.

# IIVXX

In order to acquire the remaining \$90,000 of additional funds needed to complete the arranging of the \$215,000 loan, POULTER and DUSCHAK, with Spann's approval and acquiescence,

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arranged a \$90,000 loan, on behalf of POULTER's corporation, BEDFORD, by offering and selling a \$50,000 fractionalized interest in the mortgage to Martin and Elizabeth Kreuger (the Kreugers); a \$30,000 fractionalized interest to Sundance; and a \$10,000 fractionalized interest to a Fred Brown (Brown), all totalling \$90,000, by using the same Investment Proposal on the Kreugers, Sundance and Brown that had been previously given to the Moes.

#### IIIVXX

On or about July 12, 1988, DUSCHAK, while in Sundance's employ, solicited and subsequently arranged the immediate sale of the \$30,000 Sundance loan for POULTER, to a William E. Goodwin, after making the same representations concerning the subject property and borrower's qualifications by the instrumentality of the Investment Proposal that had been given to the Moes, the Kreugers and Brown, and without disclosing that POULTER had designated his corporation, BEDFORD, as being named borrower in whom title would vest. BEDFORD had no interest in the State Street Property purportedly securing Goodwin's loan.

## XXIX

On or about June 20, 1988, which was within the time frame during which the Moes were solicited to invest their \$125,000, POULTER and DUSCHAK represented to the Moes that their investment would be secured by a third deed of trust against the subject property, and within the same approximate time frame, POULTER and DUSCHAK represented to the Kreugers that their \$50,000 interest in the \$90,000 fractionalized deed of trust would also be secured by a third deed of trust of a so-called "equal parity"

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nature. POULTER and DUSCHAK knew or should have known that, under California's recording system for deeds, neither deed of trust would be recorded in such a manner that would provide for equal or equivalent position or priority. The \$125,000 deed of trust was recorded as Instrument #88-317602 and the \$90,000 fractionalized deed of trust was recorded as Instrument #88-317603; two separate instruments recorded at two different times. Neither POULTER, DUSCHAK, REED or BEDFORD informed the Moes, Kreugers, Brown and Goodwin (collectively, the lenders or the investors) that they would not be in "equal parity" with one another on the third deed of trust or that the Kreugers', Brown's and Goodwin's interest would be subordinate to the Moes' interest.

XXX

On or about June 30, 1988, and subsequent to the arranging of the \$215,000 loan, and the close of the sale escrow, BEDFORD was paid \$59,163.76 out of the proceeds from the \$215,000 loan. POULTER was also paid \$9,369.50 out of the proceeds from the sale escrow, for a total payout to them both of \$68,533.26. POULTER failed to honor his or have BEDFORD honor its obligations resulting in foreclosure of the State Street Property.

TXXX

At all times material herein, the investors on the loans secured by the State Street Property have suffered frustration, anxiety and emotional distress from the situation caused by POULTER and DUSCHAK's creation of the "equal parity" loans and the failure to explain to the investors the risks of equal parity loans or the potential for different priorities to the investors.

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#### IIXXX

As the owner, president and chief executive officer of BEDFORD, POULTER knew of, authorized and directed DUSCHAK to create the parity loans and to fail to fully disclose the existence of said parity loans to the investors of the loans secured by the State Street Property.

#### FIRST CAUSE OF ACCUSATION

(Violation by BEDFORD of

Regulation 2731)

#### IIIXXX

As a First Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through XII.

#### XXXIV

The conduct of BEDFORD, using the fictitious business name Bedford Home Loan, Inc., through which to conduct its mortgage loan brokerage although said fictitious name was not placed on the corporate real estate broker license of BEDFORD, as described in Paragraph XII hereinabove, constitutes a violation of Regulation 2731. Said conduct and violation are cause to suspend or revoke the real estate license and license rights of BEDFORD under the provisions of Section 10177(d) of the Code.

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# SECOND CAUSE OF ACCUSATION

(Violation by BEDFORD of Regulations 2831 and 2831.1, Section 10177(d) of the Code)

#### XXXV

As a Second Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through XVIII.

#### XXXVI

The conduct of BEDFORD, in maintaining deficient control records, maintaining incomplete separate records for each beneficiary or transaction, as described in Paragraphs XV and XVI hereinabove, constitutes a violation of Regulations 2831 and 2831.1. Said conduct and violation are cause to suspend or revoke the real estate license and license rights of BEDFORD under the provisions of Section 10177(d) of the Code.

#### THIRD CAUSE OF ACCUSATION

(Violation by BEDFORD of Regulations 2830 and 2832.1 and Sections 10145 and 10177(d) of the Code)

#### IIVXXX

As a Third Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X, XII, XIII, XIV and XVII.

# XXXVIII

The conduct of BEDFORD, in not maintaining the Bedford Trust Account in the name of Bedford Industries, Inc., and in disbursing trust funds therefrom, and in failing to designate the Bedford Trust Account as a trust account on the signature cards

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and for failing to maintain monthly reconciliations of the balance of all separate beneficiary or transaction records with the columnar control records of all trust funds received and disbursed from the Bedford Trust Account, for the control of receipts and disbursements from said account, as described in Paragraphs XIII, XIV and XVII hereinabove, constitutes a violation of Regulations 2830 and 2832.1 and Section 10145 of the Code. Said conduct and violation are cause to suspend or revoke the real estate license and license rights of BEDFORD under the provisions of Sections 10145 and 10177(d) of the Code.

# FOURTH CAUSE OF ACCUSATION

(Violation by POULTER of Section 10176(i) and/or 10177(g) of the Code)

# XXXIX

As a Fourth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X, and XIX through XXXII.

XL

The conduct of POULTER, in designing and causing the perpetration of the equal parity loan scheme against the Moes, the Kreugers, Brown and Goodwin, including the substitution of BEDFORD for POULTER as primary borrower, as described in Paragraphs XXV through XXXII hereinabove, constitutes fraud and dishonest dealing and/or negligence or incompetence in performing acts which require a real estate license. Said conduct constitutes a violation of Section 10176(i) and/or 10177(g) of the Code and such violations

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are cause to suspend or revoke the real estate license and license 1 2 rights of POULTER. FIFTH CAUSE OF ACCUSATION 3 (Violation by DUSCHAK of Section 10176(i) 4 5 | and/or 10177(g) of the Code) 6 ii XLI As a Fifth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations 8 in Paragraphs I through X, and XIX through XXXII. 9 10 XLII The conduct of DUSCHAK, in perpetrating the equal parity 11. loan scheme, as described in Paragraphs XVI through XXXII 12 including Paragraph XXIX hereinabove, constitutes fraud and 13 dishonest dealing and/or negligence or incompetence in performing 14 acts which require a real estate license. Said conduct 15 constitutes a violation of Section 10176(i) and/or 10177(g) of the 16 Code and such violations are cause to suspend or revoke the real 17 estate license and license rights of DUSCHAK. 18 SIXTH CAUSE OF ACCUSATION 19 (Violation by DUSCHAK, POULTER, REED and 20 BEDFORD of Sections 10176(a), 10176(i) 21 and/or 10177(g) of the Code) 22 23 XLIII As a Sixth Cause of Accusation, Complainant incorporates 24 herein by this reference the Preamble and each of the allegations 25 in Paragraphs I through X, and XIX through XXXII.

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#### XLIV

The conduct of DUSCHAK, POULTER, REED and BEDFORD, and each of them, in soliciting and negotiating the above-described loans secured by the State Street Property without informing the investors on said loans of certain material facts, as described in Paragraphs XXV through XXXII hereinabove, and in creating the parity loans without establishing that such loans and their corresponding deeds of trust would indeed be all equal third positions and without explaining the parity investments to the investors on the State Street Property, as described in Paragraphs XXV through XXXII hereinabove, constitutes the making of substantial misrepresentations, in performing acts which require a real estate license. Said conduct constitutes a violation of Section 10176(a) of the Code and such violations are cause to suspend or revoke the real estate license and license rights of DUSCHAK, POULTER, REED and BEDFORD.

# SEVENTH CAUSE OF ACCUSATION

(Violation by BEDFORD and REED of Section 10231.2 and/or 10177(g) of the Code)

### XLV

As a Seventh Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X and XVIII.

#### XLVI

The conduct of BEDFORD and REED, in failing to notify the Department of BEDFORD's loan to the Poulter Family Trust by submitting the Lender Disclosure Statement, as described in

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Paragraph XVIII hereinabove, constitutes a violation of Section 10231.2 of the Code prior to the solicitation thereof. Said conduct constitutes a violation of Section 10231.2 of the Code and such violation is cause to suspend or revoke the real estate licenses and license rights of BEDFORD and REED.

# EIGHTH CAUSE OF ACCUSATION

(Violation by BEDFORD and/or REED of Section 10177(f) of the Code)

#### XLVII

As an Eighth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X, and XIX through XXXII.

#### XLVIII

The conduct of BEDFORD and/or REED, in allowing BEDFORD to violate Sections 10145, 10176(a), 10176(e), 10176(i), 10177(f), 10177(g) and 10231.2 of the Code and Regulations 2830, 2831, 2831.1, 2831.2 and 2832.1, as described hereinabove, and during the time that REED was the designated officer of BEDFORD, constitutes a failure by BEDFORD and/or REED to exercise reasonable supervision of the activities of BEDFORD which require a real estate license and constitutes a violation of Section 10159.2 of the Code. Said conduct is cause to suspend or revoke the real estate license and license rights of REED under Section 10177(f) of the Code.

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#### NINTH CAUSE OF ACCUSATION

(Violation by REED of Section 10177(h) of the Code)

# XLIX

As a Ninth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through XXXII.

L

The conduct of REED, in allowing BEDFORD to violate Sections 10145, 10176(a), 10176(e), 10176(i), 10177(f) and 10177(g) of the Code and Regulations 2731, 2830, 2831 and 2831.1, as described in Paragraphs XI through XXXII hereinabove, during the time that REED was the designated officer of BEDFORD, constitutes a failure by REED to exercise reasonable supervision of the activities of BEDFORD which require a real estate license and constitutes a violation of Section 10159.2 of the Code. Said conduct is cause to suspend or revoke the real estate license and license rights of REED under Sections 10177(d) and 10177(h) of the Code.

#### TENTH CAUSE OF ACCUSATION

(Violation by POULTER and BEDFORD of Sections 10176(i) and 10177(j) of the Code)

LI

As a Tenth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X, and XIX through XXXII.

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LII

The conduct of POULTER by converting and causing BEDFORD to convert the equal parity loan proceeds of \$215,000, including the \$59,163.76 and \$9,369.50 proceeds from the sale escrow to himself and BEDFORD, respectively, as described in Paragraph XXX hereinabove, constitutes a violation of Sections 10176(i) and 10177(j) of the Code. Said conduct and violation are cause to suspend or revoke the real estate licenses and license rights of POULTER and BEDFORD.

# ELEVENTH CAUSE OF ACCUSATION

(Violation by DUSCHAK and POULTER of Section 10176(a) of the Code)

LIII

As a Eleventh Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X, and XIX through XXXII.

LIV

The conduct of DUSCHAK and POULTER by misrepresenting the status of the Investment Proposal to the lenders and investors by inducing them to believe that the factual representations contained therein were true and accurate whereby in reliance thereon, they entered into the "equal parity" loan transactions to their pecuniary detriment, as described in Paragraphs XIX through XXXII hereinabove, constitutes a violation of Sections 10176(i) and 10177(j) of the Code. Said conduct and violation are cause to suspend or revoke the real estate licenses and license rights of DUSCHAK and POULTER.

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# 1 TWELFTH CAUSE OF ACCUSATION 2 (Violation by DUSCHAK, REED, 3 BEDFORD and POULTER of Section 10177(d) of the Code) ΤιV As a Twelfth Cause of Accusation, Complainant 6 incorporates herein by this reference the Preamble and each of the 7 allegations in Paragraphs I through X, and XIX through XXXII. 8 9 LVI The conduct of DUSCHAK, REED, BEDFORD and POULTER in 10 engaging in a course of conduct, as described in Paragraph XIX 11 through XXXII hereinabove, constitutes a breach of their 12 individual and collective fiduciary responsibilities and is a 13 violation of Section 10177(d) of the Code. Said conduct and 14 violation are cause to suspend or revoke the real estate license 15 and license rights of DUSCHAK, REED, BEDFORD and POULTER. 16 17 THIRTEENTH CAUSE OF ACCUSATION 18 (Violation by DUSCHAK, REED, 19 BEDFORD and POULTER of Section 20% 10176(b) of the Code) 21 LVII As a Thirteenth Cause of Accusation, Complainant 22 incorporates herein by this reference the Preamble and each of the 23 allegations in Paragraphs I through X, and XIX through XXXII. 24 25 LVIII The conduct of DUSCHAK, REED, BEDFORD and POULTER in 26 engaging in a course of conduct, as described in Paragraph XIX 27

through XXXII hereinabove, constitutes the making of false promises of a character likely to influence, persuade or induce the investors and lenders to enter into the fraudulent "equal parity" loan transactions and is a violation of Section 10176(b) of the Code. Said conduct and violation are cause to suspend or revoke the real estate licenses and license rights of DUSCHAK, REED, BEDFORD and POULTER.

# FOURTEENTH CAUSE OF ACCUSATION

(Violation by DUSCHAK, REED,

BEDFORD and POULTER of Section

10176(c) of the Code)

LIX

As a Fourteenth Cause of Accusation, Complainant incorporates herein by this reference the Preamble and each of the allegations in Paragraphs I through X and XIX through XXXII.

LX

The conduct of DUSCHAK, REED, BEDFORD and POULTER in engaging in a course of conduct, as described in Paragraph XIX through XXXII hereinabove, constitutes a continued and flagrant course of misrepresentation or making of false promises through real estate agents or salespeople and is a violation of Section 10176(c) of the Code. Said conduct and violation are cause to suspend or revoke the real estate licenses and license rights of DUSCHAK, REED, BEDFORD and POULTER.

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1 WHEREFORE, Complainant prays that a hearing be conducted 2 on the allegations of this Accusation and that upon proof thereof, 3 a decision be rendered imposing disciplinary action against all 4 licenses and license rights of Respondents MICHAEL E. POULTER: 5 BEDFORD INDUSTRIES, INC.; GERALD EDWIN REED, individually and as 6 designated officer of Bedford Industries, Inc.; and BEVERLY ANN DUSCHAK aka Beverly Ann Gregory under the Real Estate Law (Part 1 7 8 of Division 4 of the Business and Professions Code) and for such 9 other and further relief as may be proper under other applicable 10 provisions of law. 11 Dated at Los Angeles, California 12 this 28th day of June, 1991. 13 14 Commissioner 15 16 17 18 19 20 21 22 23 Michael E. Poulter 24 cc: Bedford Industries, Inc. Gerald Edwin Reed 25 Beverly Ann Duschak 26 Sacto. JCR 27